Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

In the Matter of)
Amendment of Parts 1, 21, 73, 74 and 101 of the Commission's Rules to Facilitate the Provision of Fixed and Mobile Broadband Access, Educational and Other Advanced Services in the 2150-2162 and 2500-2690 MHz Bands) WT Docket No. 03-66) RM-10586)
Part 1 of the Commission's Rules – Further Competitive Bidding Procedures) WT Docket No. 03-67
Amendment of Parts 21 and 74 to Enable Multipoint Distribution Service and the Instructional Television Fixed Service Amendment of Parts 21 and 74 to Engage in Fixed Two-Way Transmissions) MM Docket No. 97-21') t))
Amendment of Parts 21 and 74 of the Commission's Rules with Regard to Licensing in the Multipoint Distribution Service and in the Instructional Television Fixed Service for the Gulf of Mexico) WT Docket No. 02-68) RM-9718)

COMMENTS

Choice Communications, LLC ("Choice") submits these comments in response to the *BRS/EBS FNPRM* released in the above-captioned proceeding on July 29, 2004.¹

The *BRS/EBS FNPRM* seeks comment on whether to retain the wireless cable exception, set forth in new Section 27.1201(c) (formerly Section 74.990(a)) of the Commission's rules,² for

¹ See Amendment of Parts 1, 21, 73, 74 and 101 of the Commission's Rules to Facilitate the Provision of Fixed and Mobile Broadband Access, Educational and Other Advanced Services in the 2150-2162 and 2500-2690 MHz Bands, Report and Order and Further Notice of Proposed Rulemaking, [FCC 04-135] (2004) ("BRS/EBS FNPRM").

² 47 C.F.R. § 27.1201(c).

markets that have not transitioned.³ As a Broadband Radio Service ("BRS") licensee that fully uses all of its licensed BRS spectrum and leases additional Educational Broadband Service ("EBS") spectrum to provide wireless cable television, digital audio and high-speed Internet access services to both business and residential customers in the U.S. Virgin Islands, Choice has an immediate need for additional spectrum to meet subscriber demand.

The proposed elimination of the wireless cable exception would severely limit Choice's opportunity for developing new services and providing additional programming. Moreover, EBS licensees in small markets such as the U.S. Virgin Islands have shown little or no interest in acquiring additional EBS spectrum. Consequently, in those markets, the elimination of the wireless cable exception would not promote greater use of vacant EBS spectrum by EBS licensees. Rather, the spectrum likely would remain fallow for an indefinite period rather than be quickly utilized by entities like Choice with a demonstrated need for additional frequencies and an expansion plan waiting for them to become available. The Commission should promptly resume licensing of EBS spectrum in opt-out markets pursuant to the wireless cable exception. Expeditious access to vacant EBS spectrum is critical to Choice's existing and future operations.

The *BRS/EBS FNPRM* also seeks comment on whether to assess regulatory fees "based on the scope of a BRS licensee's authorized spectrum use rather than our current approach of assessing a flat fee per call sign." Choice fully supports the proposal to assess regulatory fees based on the scope of a licensee's authorized spectrum use. Specifically, the Commission should assess regulatory fees based on MHz/pops to account for the bandwidth and the potential population that could be served under a license. As the Commission properly noted, this

³ See BRS/EBS Order ¶ 350.

⁴ *Id.* ¶ 351.

methodology will "ensure comparable treatment of similarly situated BRS/EBS licensees based on factors more reasonably related to the benefits they receive under their spectrum authorizations rather than assessing a flat fee per call sign." Licensees in small rural or remote markets should not be disadvantaged by having to pay the same regulatory fees as licensees in urban markets whose licenses cover a much larger population. Furthermore, as the Commission noted, assessing fees based on MHz/pops is a well-accepted methodology that the Commission repeatedly has used in spectrum auctions to determine upfront payments and bidding eligibility. Thus, a MHz/pops approach is the most equitable method for assessing regulatory fees based on the benefits received under a license.

A MHz/pops methodology, in conjunction with blanket licensing within a BTA rather than site-based licensing, would improve the time to market and lower costs of operation (administrative and deployment engineering expenses, in particular). The increased efficiency will facilitate the deployment of new and expanded services by Choice and similarly situated entities.

⁵ *Id.* ¶ 357.

⁶ *Id*.

Based on the foregoing, Choice urges the Commission to retain the wireless cable exception and to assess regulatory fees based on MHz/pops covered under a license.

Respectfully submitted,

CHOICE COMMUNICATIONS, LLC

Cheryl A. Tritt Phuong N. Pham Morrison & Foerster LLP 2000 Pennsylvania Avenue, N.W. Washington, D.C. 20006

Its Attorneys

Date: January 10, 2005

/s/ Douglas J. Minster
Douglas J. Minster
Vice President and General Counsel
Atlantic Tele-Network, Inc.
9719 Estate Thomas
St. Thomas
U.S. Virgin Islands 00802

CERTIFICATE OF SERVICE

I, Theresa Rollins, hereby certify that a copy of the foregoing **COMMENTS** has been served this 10th day of January 2005 by electronic mail on the following:

Bryan Tramont
Office of Chairman Powell
Federal Communications Commission
445 12th Street, S.W., 8th Floor
Washington, D.C. 20554
E-Mail: bryan.tramont@fcc.gov

Paul Margie
Office of Commissioner Copps
Federal Communications Commission
445 12th Street, S.W., 8th Floor
Washington, D.C. 20554
E-Mail: paul.margie@fcc.gov

Barry Ohlson Office of Commissioner Adelstein Federal Communications Commission 445 12th Street, S.W., 8th Floor Washington, D.C. 20554 E-Mail: barry.ohlson@fcc.gov

Catherine Seidel
Office of the Bureau Chief
Wireless Telecommunications Bureau
Federal Communications Commission
445 12th Street, S.W.
Washington, DC 20554
E-Mail: cathy.seidel@fcc.gov

Uzoma Onyeije
Office of the Bureau Chief
Wireless Telecommunications Bureau
Federal Communications Commission
445 12th Street, S.W.
Washington, DC 20554
E-Mail: uzoma.onyeije@fcc.gov

Jennifer Manner
Office of Commissioner Abernathy
Federal Communications Commission
445 12th Street, S.W., 8th Floor
Washington, DC 20554
E-Mail: jennifer.manner@fcc.gov

Sam Feder
Office of Commissioner Martin
Federal Communications Commission
445 12th Street, S.W., 8th Floor
Washington, D.C. 20554
E-Mail: sam.feder@fcc.gov

John Muleta
Office of the Bureau Chief
Wireless Telecommunications Bureau
Federal Communications Commission
445 12th Street, S.W.
Washington, DC 20554
E-Mail: john.muleta@fcc.gov

D'Wana Terry
Office of the Bureau Chief
Wireless Telecommunications Bureau
Federal Communications Commission
445 12th Street, S.W.
Washington, DC 20554
E-Mail: dwana.terry@fcc.gov

John Schauble
Broadband Division
Wireless Telecommunications Bureau
Federal Communications Commission
445 12th Street, S.W.
Washington, DC 20554
E-Mail: john.schauble@fcc.gov

Nancy Zaczek Broadband Division Wireless Telecommunications Bureau Federal Communications Commission 445 12th Street, S.W., Room 3-C124

Washington, DC 20554

E-Mail: nancy.zaczek@fcc.gov

Stephen Zak Broadband Division Wireless Telecommunications Bureau Federal Communications Commission 445 12th Street, S.W., Room 3-C124 Washington, DC 20554

E-Mail: stephen.zak@fcc.gov

Erik Salovarra Auctions and Spectrum Access Division Wireless Telecommunications Bureau Federal Communications Commission 445 12th Street, S.W., Room 4-A760 Washington, DC 20554

E-Mail: Erik.Salovaara@fcc.gov

Genevieve Ross Broadband Division Wireless Telecommunications Bureau Federal Communications Commission 445 12th Street, S.W., Room 3-C124 Washington, DC 20554

E-Mail: genevieve.ross@fcc.gov

William Huber

Auctions and Spectrum Access Division Wireless Telecommunications Bureau Federal Communications Commission 445 12th Street, S.W., Room 4-A760 Washington, DC 20554

E-Mail: william.huber@fcc.gov

Best Copy and Printing, Inc. Portals II 445 12th Street, SW Courtyard Level Washington, DC 20554 fcc@bcpiweb.com

/s/ Theresa Rollins

Theresa Rollins